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Conducting and Managing Internal Investigations

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• Setting the Stage:

- On a Friday at 4:02 pm, as you are getting on the elevator, you receive the following in close succession:
 - A Google Alert hitting on the name of your agency;
 - An email from a member of your internal staff forwarding a Texas Tribune article with the note "Did you see this?"; and
 - A text message from your agency's Executive Director requesting that you "Call ASAP."
- The title of the Texas Tribune article is "State Agency Awards Lucrative Vendor Contract After Private Company's 'Donation' to Executive Director's Non-Profit" citing whistleblower allegations

Do you think you need to conduct an internal investigation?

Yes, you should!

- Examples of other events that may warrant an internal investigation
 - Fraud, waste, abuse, theft
 - Employee claims of harassment or discrimination
 - Data loss or breach
 - Disclosure of confidential information
 - Public distrust of a process or outcome
 - How were you not prepared for a winter storm
 - Why do you not fire people for sexual misconduct
 - Policies or practices that violate civil rights
 - Discriminatory practices
 - Chilling free speech
 - Restricting freedom of religion
 - Misusing public funds
 - Unsafe or unfair practices

Reasons to conduct an internal investigation

- Determine whether there is a violation of law or policy
 - Existence of a procurement violation
- Resolve a claim or controversy
 - Resolution of Texas Tribune and whistleblower allegations
- Identify a bad actor
 - Evaluate potential wrongdoing by ED, Lead Procurement Officer, or others
- Design an effective corrective action
 - Potential contract cancellation and new procurement
- Prepare for an outside investigation
 - Audit by State Auditor's Office
- Record facts for posterity
 - Validate contract award or cancellation
- Achieve accountability
 - Public reputation as good steward of public funds
- Comply with a law or policy
 - Compliance with procurement and conflict of interest policies

- Reasons weighing against an internal investigation
 - Already under investigation by another authority
 - Timing concerns
 - Mitigate against an unfavorable factual record
 - Embarrass or harass
 - Not needed

Planning the Internal Investigation

Planning the Internal Investigation

- Who will be on your team investigating the potential procurement violation?
- **Hint:** Not the Executive Director or the Lead Procurement Officer
 - Designate a leader to manage the process
 - Pick appropriate support lawyers, accountants, auditors, law enforcement, IT, HR
 - Have a shared understanding of the why while keeping an open mind

Planning the Internal Investigation

• Create an investigation plan

- Gather and understand the known facts at the outset
 - Did agency receive any direct whistleblower complaints?
 - Did vendor actually make a donation to the non-profit? If so, when?
 - What type of procurement is at issue (best value, single source)?
 - What is the dollar value of the ultimate contract award?
 - How was the contract awarded to the chosen vendor and when?
- Identify and prioritize people to interview
 - Executive Director, Lead Procurement Officer, others
- Identify sources of data
- Prepare interview questions
- Develop a plan to record the facts
- Start a timeline

• Evaluate whether any immediate remedial steps are appropriate

Administrative leave or contract suspension?

Planning the Internal Investigation

- Using data to identify people for interview and establish facts
 - Email correspondence
 - Telephone and text records
 - Door access
 - Network login
 - Time sheets
 - Calendars
- Purpose: evaluate initial data set, if any, reflecting existence of communications or meetings between Executive Director, procurement officer, and/or vendor during contract bidding process
- How does the gathered data impact the procurement investigation plan?

Interviews

- Prepare opening comments
- Be clear about roles
- Explain expectations of honesty and cooperation
- Be neutral, fair, and thorough
- Include a note taker
- Close with instructions about confidentiality

Post Interview Practices

- Compare notes and impressions
- Identify connections, inconsistencies, and trends
- Assess the investigation plan

• Maintaining records

- Create forms for note taking
- Write interview summaries of impressions
- Be thoughtful about audio or video recording
- Have a records retention plan

• Using data to prove or disprove an issue

- Using samples of records to test a hypothesis
- Using data to demonstrate bookends of compliance
- Using data to evaluate impact or harm

- What does the data show in connection with the pending procurement investigation?
- How do the interview learnings impact the trajectory of the investigation?

Develop Findings

- Reasoned conclusions
- Relevant unknowns
- Open issues for future consideration
- Identify process and policy weaknesses and strengths
- Lessons learned
- Less on point but still helpful observations
 - Culture observations
 - Employee needs or complaints
- Considerations to help in future investigations

• Write a Report

- Executive summary
- Background
- Description of process and methodology
- Key findings
- Factual record
- Key documents
- Timeline

Manage Confidentiality and Disclosure

- Know in advance what will be a public record
- Remove unnecessary confidential information (HIPPA, banking information, personal identifying information)
- Follow your records retention plan
- Create an executive summary that is acceptable for disclosure
- Have a communications plan

How was the procurement investigation ultimately resolved?

Q&A

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